# Connecticut Yankee (CY) Fuel Storage Advisory Committee Meeting (FSAC)

# Wednesday, May 10, 2023, Riverhouse at Goodspeed Station, Haddam, CT

# **Draft Meeting Summary**

# Attendees

FSAC Members:Terry Concannon, (East Hampton) Chair, Raul de Brigard (Haddam) Secretary,Nicole Velardi (Government), Bob McGarry (Haddam), Sue Bement (Haddam Neck), Emmett Lyman (East Haddam), Rob Desmarais (CY), Peter Strickland (East Hampton), David Cox (East Hampton), Vic Fetter(Chester),Marjorie DeBold (Haddam)

Connecticut Nuclear Energy Advisory Council (NEAC): Craig Salonia, Jim Sherrard, Raymond Woolrich

State of Connecticut Department of Energy and Environmental Protection (DEEP): Mike Firsick (DEEP Liaison)

Connecticut Yankee Conservation Project: Jim McHutchison

Public: R. Thurston Clark, Andrew Egri, Ben Egri, & Deborah Olsen (Haddam Neck Residents), Lee Wood (Haddam Resident), Debbie Langdon (RiverCOG)

CY:Luke O'Day, Jim Lenois, Bob Capstick, Carla Pizzella

# Chair Terry Concannon called the meeting to order at 4:07 pm.

Attendees introduced themselves. The Chair invited the members of the public to speak out with their questions during the meeting instead of waiting until the Public Comment segment of the meeting as described on the agenda. Members of the public in attendance commented that it was helpful to ask questions throughout the meeting as specific topics were discussed.

# Approval of May 3, 2022, Meeting Summary

The members approved the May 3, 2022 meeting summary.

## CY Independent Spent Fuel Storage Installation (ISFSI) Site Status Report

Rob Desmarais, the CY ISFSI Manager, provided a CY status site update report and spoke from the attached meeting handout, "ISFSI Status Report."

Mr. Desmarais discussed the cask/canister inspection program scheduled in 2024 as part of the storage system Aging Management Program. He noted that these inspections involve use of a small robotic device with a camera that travels along the carbon steel liner inside the Vertical Concrete Cask (VCC) that encloses the fuel

storage canister. The robotic device surveys the inside of the VCC and the exterior of the storage canister. There are 24 - 28 spent fuel rods in each canister.

Mr. Desmarais agreed to provide the Committee with a picture of the ISFSI pad via email following the meeting.

In response to a number of questions from the Committee and the public, Mr. Desmarais, Mr. Lenois and Mr. Capstick provided the following information:

The CY ISFSI Pad Repair was necessitated due to delamination that occurred when the concrete pad was initially poured and cured. This degrading of the concrete is not a structural issue (as determined through engineering inspections and core bores) and never compromised the safety of the fuel canisters.

Additionally, the issues associated with the ISFSI Pad concrete were unrelated to the crumbling foundation issue in CT, and the vendor who supplied the concrete for CY was not JJ Mottes, the company that installed most of the CT house foundations that have degraded. The sections of the pad that have been repaired are holding up well and the final repair is expected to be completed by the end of May. The ISFSI Pad is approximately three feet thick.

Each year CY sees small changes in the ISFSI radiological surveys. Surveys at the ISFSI initially showed a dose of approximately 2 millirem and over time have declined to a dose of around 1.4 millirem.

A member of the public asked why CY's spent fuel could not be stored at Millstone. Peter Strickland, a long-time Millstone employee mentioned that there is no room at Millstone to store spent fuel there other than what has been generated at Millstone. Additionally, Mr. Capstick pointed out that Millstone and CY have different owners. A follow-up question was asked by a member of the public who inquired if there are increased transportation risks if rail is ultimately used to transport the spent fuel from the Site. Mr. Capstick mentioned that it has successfully been transported via rail in the past. Mr. Firsick of the DEEP added that the Navy transports spent fuel via rail every day.

A Committee member asked whether it was permissible to store spent fuel from another site at CY. Mr. Capstick explained that a legal agreement established under a federal court order with the Town of Haddam does not allow any fuel other than CY's to be stored on Site.

A member of the public asked if there is a firing range on the CY Site. Mr. Desmarais explained that there is a firing range on Site used to maintain qualifications for Security personnel and also utilized for the same purpose by local law enforcement.

Several members of the public asked why the CY Site is not accessible to the public since the ISFSI itself is set back from a large part of the property. Mr. Capstick explained that the site is private, not public property and is not accessible because of

ongoing NRC security related rulemakings and future unknown elements of NRC required security protocols for ISFSI sites, as well as the future need to safely transport the spent fuel off the CY Site. He added that CY understands the desire for access and continues to work on a possible solution.

## National Nuclear Waste Program and DOE Spent Fuel Lawsuit Status Update

Bob Capstick provided the attendees with an update on nuclear waste issues from the national perspective and the Department of Energy (DOE) Phase V Spent Fuel lawsuit. He spoke from the attached handout documents entitled "Federal Nuclear Waste Issues Update" and "DOE Spent Fuel Lawsuit Status Update." In response to questions the following points were made:

Bob noted that the DOE efforts regarding consent-based siting for a federal Consolidated Interim Storage (CIS) facility does not involve seeking specific host communities but rather to determine what the federal government consent-based siting process should be. Bob also directed the Committee members to a link in his handout to the DOE's most up-to-date report on this subject entitled "Consent-Based Siting Process Report April 2023".

Bob also noted the efforts of Congressman Courtney, who recently visited the CY Site with DOE and state/local representatives and continues to champion the need to find a nuclear waste storage solution. Bob provided the Committee with a copy of a letter that Congressman Courtney recently sent to CT elected officials regarding DOE's current actions on a consent-based siting process for a federal CIS.

Bob updated the Committee on private CIS initiatives in Texas and New Mexico. Bob advised that the NRC issued HOLTEC, a private company, a facility license in New Mexico on May 9, 2023. He reminded the Committee that the New Mexico legislature passed and the Governor signed into law on March 17, 2023 a bill that would ban the storage/disposal of Spent Nuclear Fuel/High Level Waste in New Mexico unless consented to by the state and to preclude any political subdivision from issuing a permit for the construction of such.

Bob provided a summary on the efforts of a working group established to develop policy principles focused on overcoming the long standing impasse on spent nuclear fuel issues. Bob pointed out that the more than two dozen participants included him as well as the FSAC Chair, and FSAC member Peter Strickland. The group discussed initial priorities for Congressional action which included establishing continued reliable and adequate funding out of the Nuclear Waste Fund for a federal CIS/disposal program and authorization to move the program out of the DOE to an independent nuclear waste management organization. The Chair added that there needs to be a stronger sense of urgency from operating nuclear facilities and a prioritization for shutdown sites.

Bob then offered an updated on the current phase (Phase V) of the lawsuit with the Department of Energy. The Phase V lawsuit seeks monetary damages for the period from 2017 – 2021 for the federal government's ongoing failure to fulfill its contractual obligation to remove the Spent Nuclear Fuel and Greater-Than-Class C Waste from the

CY Site (as well as the Maine Yankee and Yankee Rowe Sites). A trial has been scheduled in the Federal Court of Claims for the last two weeks of October. In response to a question from a Committee member as to whether the damages received from the DOE from litigation come from the Nuclear Waste Fund, Bob explained that the funds come from the US Treasury's Judgement Fund and ultimately, after funding assurance as prescribed by the Federal Energy Regulatory Commission has been met, any excess flows back to CY's utility owners/ratepayers.

## **Officer Elections**

Terry Concannon announced that she was stepping down from her position as Chair at the conclusion of the meeting and proposed that Emmett Lyman, a contributing member of the FSAC for a number of years assume the role as Chair for a two-year period as referenced in the Committee Charter. The Committee unanimously endorsed this recommendation.

Additionally, the Chair proposed that Peter Strickland, a fellow East Hampton resident with considerable experience in nuclear matters assume the vacant position of Vice Chair of the Committee for a two-year period. The Committee unanimously endorsed this recommendation with a motion put forward and approved.

Finally, the Chair proposed that Raul de Brigard, the current Committee Secretary continue in this position for another two-year period. The Committee unanimously endorsed this recommendation with a motion put forward and approved.

## **Next Meeting Date**

Following discussion, the Committee voted to hold the 2024 meeting on Wednesday, May 8, 2024.

# Adjournment

At the end of the meeting Bob Capstick made a presentation of an inscribed plaque to Terry Concannon, in recognition of her 10 years of service to CY and the FSAC as she retires from her position as Chair of the FSAC.

The Committee Resolution as passed is as follows:

- WHEREAS Terry Concannon has provided 10 years of dedicated and outstanding service to the Connecticut Yankee Fuel Storage Advisory Committee as Chair from 2017 -2023, Vice Chair from 2016 - 2017, and a Committee Member representing the Town of East Hampton since 2013,
- WHEREAS After this distinguished period of service to the Connecticut Yankee Fuel Storage Advisory Committee, Terry has decided to step-down from her position,

Now, therefore be it

RESOLVED That Connecticut Yankee and the Connecticut Yankee Fuel Storage Advisory Committee express their deep gratitude to Terry Concannon for her invaluable leadership and the contributions she made to enhance open communication, public involvement, and education on the storage/removal of spent nuclear fuel.

There being no further business, the meeting was adjourned at 5:12 PM.

# ATTACHMENTS

- May 10, 2023 Meeting Agenda
- Approved May 3, 2022 Meeting Summary
- Connecticut Yankee May 10, 2023 FSAC Update

# **Connecticut Yankee Fuel Storage Advisory Committee**

Meeting Agenda

Wednesday, May 10, 2023

The Riverhouse at Goodspeed Station, Rte. 82, 55 Bridge Rd., Haddam, CT

4:00 p.m. Call FSAC Meeting to Order – Terry Concannon

Introductions

Approval of May 3, 2022, Meeting Summary

Status Report – Rob Desmarais

- ISFSI Operations
- Security and Equipment Upgrades
- ISFSI Pad work
- Cask Relicensing

Federal Nuclear Waste Management Program Update – Bob Capstick

DOE Spent Fuel Lawsuit Status Update – Bob Capstick

New Business – Terry Concannon

• Election of Officers

Public Comment and Questions

Proposed 2024 Meeting date: May 8, 2024

5:30 p.m. Adjournment

# Connecticut Yankee (CY) Fuel Storage Advisory Committee Meeting (FSAC)

# Tuesday, May 3, 2022, Riverhouse at Goodspeed Station, Haddam, CT

## Approved Meeting Summary

## Attendees

FSAC Members: Terry Concannon, (East Hampton Resident) Chair, Raul de Brigard (Haddam Alternate) Secretary, Robert F. Kenny, Jr (Government), Ayanti Grant (Congress), Bob McGarry (Haddam First Selectman), Dan Casey (Haddam Neck Resident), Emmett Lyman (East Haddam Resident), Rob Desmarais (CY Representative), David Cox (East Hampton Alternate), Vic Fetter (Chester Resident)

Connecticut Nuclear Energy Advisory Council (NEAC): Jim Sherrard, Raymond Woolrich, Craig Salonia

State of Connecticut Department of Energy and Environmental Protection (DEEP): Mike Firsick (DEEP Liaison), Jeff Semancik

CYCP(Connecticut Yankee Conservation Project): Jim McHutchison

Public: David Hallahan (East Hampton News)

CY: Wayne Norton, Jim Lenois, Rob Desmarais, Joe Laughney, Carla Pizzella, Bob Capstick, Sue Arnold, John Arnold (note taker)

# Chair Terry Concannon called the meeting to order at 4:12 pm.

Attendees introduced themselves.

# Approval of May 21,2019, Meeting Summary

The members approved the May 21, 2019, meeting summary as corrected.

## CY Independent Spent Fuel Storage Installation (ISFSI) Site Status Report

Jim Lenois, retiring ISFSI Manager, and Rob Desmarais, new ISFSI Manager, provided a CY status site update report and spoke from the attached meeting handout, "ISFSI Status Report."

Several questions were raised and addressed during and after the presentation. In discussing these questions, the following points were made.

CY continues to experience COVID-19 cases, but none at this point have been the result of on-site transmission. All apparently occurred due to transmission from other household members.

The NAC International Multi-Purpose Canister System (NAC-MPC) Certificate of Compliance (CofC) renewal application for the CY spent fuel storage system is for 40 years and currently under Nuclear Regulatory Commission (NRC) review. The application was submitted before the April 2020 20-year CofC renewal deadline and the initial CofC, which was completed in 2000, remains in effect until the renewal application is approved by the NRC.

As an ongoing part of the storage system Aging Management Program, there is a cask/canister inspection program. These inspections involve use of a small robotic device with a camera that travels along the carbon steel liner inside the Vertical Concrete Cask (VCC) that encloses the fuel storage canister. The robotic device surveys the inside of the VCC and the exterior of the storage canister. No potential corrosion indications were identified in the two inspections conducted at Maine Yankee. The CY storage cask liner and canister externals are scheduled for inspection in 2024. The next CY inspection will be scheduled for as many as 10 years later, depending on the results of the 2024 inspection.

There was a question regarding what plans/actions would be taken should something be detected during the inspection. Wayne Norton stated there is ongoing work at the national level to develop in-place repair techniques. The primary area of concern being potential chloride induced stress corrosion cracking at the canister weld locations primarily at sites located close to the ocean coast.

Site environmental monitoring by CY and the State DEEP was discussed and Rob Desmarais stated that atmospheric monitoring is mainly performed in the warmer months.

The VCC exterior is inspected annually. The ISFSI's concrete slab or "pad" is also inspected annually. The ongoing ISFSI pad work involves repair of surface delamination, which is a visual issue and a potential tripping hazard. It is not a structural issue. Core borings have been taken by an independent engineering firm and evaluated at their laboratory to ensure the structural integrity of the pad. It was noted that 52% of the area requiring surface repair has been completed. Another 25% is scheduled to be completed this year. The remainder is scheduled to be completed in 2023.

The two 2022 Emergency Plan drill and annual Fire/Medical drill schedules were noted as was the Local Law Enforcement Training session held in April. These drills and trainings may be observed by State of Connecticut and NRC personnel. CY will attempt through the updates to keep FSAC members apprised of these drills and exercises.

## National Nuclear Waste Program and DOE Spent Fuel Lawsuit Status Update

Bob Capstick provided the attendees with an update on nuclear waste issues from the national perspective and the Department of Energy (DOE) Phase V Spent Fuel lawsuit. He spoke from the attached handout documents entitled "Federal Nuclear Waste Issue

Update" and DOE Spent Fuel Lawsuit Status Update." In response to questions the following points were made.

Bob noted that the NRC's Decommissioning Rulemaking is primarily intended to prevent nuclear plants undergoing decommissioning from having to seek exemptions from NRC operating plant requirements. The Yankee plants sought exemptions as they went through the various stages of decommissioning when the risks to the public decreased. The Yankees will be submitting comments on certain sections of the rulemaking that would impose new reporting/approval requirements related to spent fuel management.

The DOE's December 2021 Request for Information (RFI) on considerations for a consent-based siting process focused on a federal consolidated interim storage (CIS) initiative for Spent Nuclear Fuel (SNF) comments was discussed. CY provided comments through the Decommissioning Plant Coalition that were signed by Wayne Norton as the DPC Steering Committee Chair. It was reported the DOE will publish a report of their analysis of the comments in the coming months.

Bob noted the efforts of Congressman Courtney regarding the RFI initiative and as a member of the bi-partisan House Spent Nuclear Fuel Solutions Caucus seeking to establish a multigenerational sustainably funded integrated spent fuel program that includes a national repository.

DOE continues to address spent fuel transportation issues. DOE has visited several shut down sites including the CY site to evaluate SNF removal and transportation infrastructure needs. It was noted that private CIS sites would use private transportation, whereas DOE would be responsible for transportation to a federal site.

All utilities with spent nuclear fuel are litigating the cost of spent fuel storage or have settled with the Department of Justice (DOJ). The settlement options available to the Yankees have not been advantageous to ratepayers or owners in comparison to continued litigation. In the prior litigations, the Yankees and DOJ have agreed on almost all the spent fuel and business costs. During the last phase the parties agreed to settle the small remaining amount to avoid trial expenses.

## **Chair Meeting Participation**

The Chair announced that she had participated on behalf of the FSAC in several NRC meetings since the last FSAC meeting in 2019.

# **Public Comments**

One member of the public who reports for the East Haddam News attended the meeting and asked about radiation monitoring. The DEEP representatives stated that state radiation monitors are collected and analyzed quarterly.

## **Reelection of Chair**

The Chair announced that she was willing to serve another year as Chair. The Committee unanimously endorsed her continued service.

## Next Meeting Date

Following discussion, the Committee voted to hold the 2023 meeting on Wednesday, May 10, 2023.

# Adjournment

At the end of the meeting Wayne Norton and Terry Concannon made a presentation of an inscribed glass plaque to John Arnold, who is retiring this year, in recognition of his 20 years of service to CY and the FSAC

There being no further business, the meeting was adjourned at 5:45 PM.

# CONNECTICT YANKEE FSAC MAY 10, 2023 UPDATE

# <u>Highlights</u>

# ISFSI Site Update

- The annual LLEA/Fire Department/EMS Site Familiarization presentation took place on March 23rd and the annual Emergency Plan drills are in the process of being planned.
- The ISFSI Pad Repair work scope is in the final stages.
- The NAC-MPC Certificate of Compliance renewal application for CY's dry storage system NRC review is nearing completion.
- There will be a canister inspection conducted at Connecticut Yankee in 2024.

# Federal Nuclear Waste Issues Update

- The Department of Energy consent-based siting process and funding opportunity for federal consolidated interim storage facilities continues to move forward.
- Congressman Courtney hosted a tour of CY by the DOE Assistant Secretary for Nuclear Energy and state/local officials last December and sent a letter on April 27, 2023 to Connecticut elected officials regarding the Administration's recent actions on its consent- based siting process to find a nuclear waste storage solution.
- The NRC has several rulemakings underway involving ISFSI security and decommissioning requirements that could impact CY.
- State opposition and the numerous lawsuits continue opposing the proposed private Consolidated Interim Storage facilities in Texas and New Mexico.

# DOE Spent Fuel Lawsuit Status Update

• The Phase V DOE litigation case continues with the discovery/deposition phase extended and the trial date rescheduled to October.

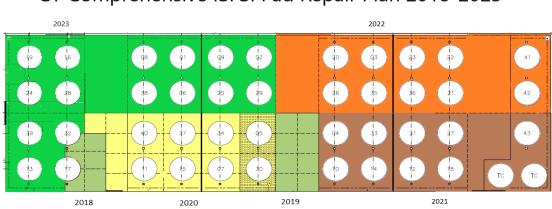
# ISFSI Site Update

# Industrial Safety

No OSHA Recordable injuries or Lost Time Accidents have occurred since the last update. The last Lost Time Accident at Connecticut Yankee was March 3, 2015.

# **ISFSI Operations**

<u>2023 Emergency Plan Events</u>: The annual LLEA/Fire Department/EMS Site Familiarization presentation took place on March 23, 2023. The annual Emergency Plan drills are in the process of being planned and currently the site is targeting July 20, 2023 for Phase One and October 12, 2023 for Phase Two, but these are subject to change based on the three-site effort to coordinate these events. <u>2023 ISFSI Pad Repair Project</u>: The final phase of ISFSI Pad repair (green portion in the graphic below) began in April.



# CY Comprehensive ISFSI Pad Repair Plan 2018-2023

11/19/2020

# <u>NRC</u>

<u>NRC Inspections</u>: The NRC notified the Yankee Companies that as is now the case for the NRC Security Inspections, the NRC Operations/Safety Inspections will move from biennial to a triennial schedule and the next inspections are tentatively planned for the Spring of 2024 at all three sites.

<u>Reports to the NRC Operations Center:</u> No reports have been made to the NRC Operations Center since the last update report.

# **ISFSI Security**

Overall security performance at Connecticut Yankee is good with stable, experienced on-site Allied leadership and ISFSI Shift Supervisors (ISSs). The site will look at a new hire class in June, after the ISFSI Pad repair project is completed. The Security Training Program is healthy with an experienced Allied Training Coordinator and several Allied staff members qualified and experienced in back-up training roles. Human performance error reduction continues to be a focus area.

# Cask Relicensing and Aging Management Program

The NAC-MPC Dry Cask Storage System Certificate of Compliance (CofC) renewal application was submitted in December 2019 and accepted for review by NRC. The MPC application is now with the NRC rulemaking group. Currently, we anticipate the effective date to be August 2023, as there have been delays resolving due to NRC Branch Chief and NRC Office of General Counsel comments and questions. NAC anticipates having the FSAR revision for the renewed CofC by the end of October 2023.

The Aging Management Program for the CY ISFSI storage system has been drafted and is in the internal review process. Aging management procedures are also being developed. As required by the draft Aging Management Program, there will be a canister inspection at Connecticut Yankee in 2024.

# Federal Nuclear Waste Issues Update

# **Administration**

# FY 24 Budget Request:

The Administration's FY 24 budget request of \$53 million for the Department of Energy (DOE) Integrated Waste Management Program is the same amount as was requested and approved by Congress for FY 23 with similar direction to focus on developing a federal consolidated interim storage program using a consent-based siting process.

# **DOE Consent Based Siting Funding Opportunity Announcement**

The DOE extended the deadline to January 31<sup>st</sup> for submitting grant applications in response to its consent-based siting Funding Opportunity Announcement. DOE also increased the funding amount to \$26M to allow for up to 16 competitively selected awardees (previously they targeted \$16M for up to 8 awardees). The DOE is expected to begin announcing grant awards in the next couple of months. The DPC is a non-compensatory participant in an application with other parties. The deadline for submitting grant applications to DOE in response to its consent-based siting Funding Opportunity Announcement closed on January 31<sup>st</sup>.

The DOE effort is not seeking communities potentially interested in hosting a federal consolidated interim storage facility but as a first step is asking what the federal government should be looking for in a consent based siting process. DOE anticipates it will be a 10-15 year process before a federal consolidated interim storage facility begins operation in a volunteer host community following a consent-based siting process.

On April 25<sup>th</sup> DOE issued a 37 page "Consent-Based Siting Process Report April 2023" which is an updated version of DOE's January 2017 "Draft Consent-Based Siting Process Report for Consolidated Storage and Disposal Facilities for Spent Nuclear Fuel and High-level Radioactive Waste". As DOE notes: "While both versions focus on a consent-based approach to siting spent nuclear fuel facilities, there are four key updates to the 2023 version: 1. Focusing specifically on siting one or more federal consolidated interim storage facilities; 2. Placing greater emphasis on equity and environmental justice; 3. Creating a larger role for host communities in developing site-specific

assessment criteria; and 4. Expanding consideration of funding opportunities, subject to availability of appropriations, to support community participation." A link to the DOE revised report is: <u>4 Key Updates</u>.

In addition to the consent-based siting process, DOE is continuing its efforts in preparation to ship spent nuclear fuel in the future and continues to perform research on the storage and transport of spent nuclear fuel, work on reports from shutdown site visits where site specific information was gathered regarding infrastructure for the eventual transport of SNF, develop two rail cars, and do research on geology for an eventual repository.

# Nuclear Waste Technical Review Board Meeting

On March 28<sup>th</sup> the Nuclear Waste Technical Review Board held a meeting in Orlando, FL on "DOE's Efforts Related to Removing Spent Nuclear Fuel from Commercial Nuclear Power Plant Sites". The meeting was a comprehensive overview of the issue with presentations by Dr. Erica Bickford, Director Office of Integrated Waste Management, Dr. Katy Huff, Assistant Secretary for Nuclear Energy, other DOE officials, and a panel on the tribal perspective. Dr. Bickford's slides were a very good overview of the current DOE Office of Integrated Waste Management efforts. The link to Dr. Bickford's slides is: <u>https://www.nwtrb.gov/docs/default-</u> source/meetings/2023/march/erica-bickford---overview.pdf?sfvrsn=8.

# **Congress**

# Funding Legislation

<u>Fiscal Year 2023</u>: The FY 2023 Omnibus signed into law by the President just after Christmas funds the government through this fiscal year which ends September 30<sup>th</sup>. The Administration's \$53 million request for nuclear waste disposition was fully funded. As with the past few years, the FY 2023 Omnibus Bill Statement of Managers report "directs the Department to move forward under existing authority to identify a site for a federal interim storage facility. The Department is further directed to use a consentbased approach when undertaking these activities and to continue site preparation activities at stranded sites, to evaluate the re-initiation of regional transport, and to undertake transportation coordination efforts."

<u>Fiscal Year 2024</u>: The release of the President's FY 24 budget initiated the Congressional process of holding Committee hearings on agency budget requests and on March 23<sup>rd</sup>, Secretary Granholm testified before the House Appropriations Committee on the DOE's proposed FY 24 budget request.

The Administration's FY 2024 budget request of \$53 million for the DOE's Integrated Waste Management Program is essentially the same amount as was requested and approved by Congress for FY 2023 with similar direction to focus on developing a federal consolidated interim storage program using a consent-based siting process.

On March 31<sup>st</sup>, Congresswoman Matsui (D-CA) and Congressman Levin (D-CA) again led the effort to send what has become an annual letter to the Chair and Ranking Member of the House Energy & Water Development Appropriations Subcommittee urging approval of the Administration's \$53 million budget request and priority removal of SNF stored at shutdown reactor sites. Seventeen members of Congress with shutdown reactors in their districts signed the letter including Congressman Courtney.

# Authorizing Legislation

On December 1, 2022, the Senate Energy and Natural Resources Committee held a hearing on Committee Chair Manchin's draft bill, "The Nuclear Waste Administration Act" (NWAA). The draft bill would establish a new organization to manage nuclear waste, provide a consensual process for siting nuclear waste facilities, ensure adequate funding for managing nuclear waste, and for other purposes. The draft bill was to have been included during the July full Senate Committee on Energy and Natural Resources hearing along with 10 other bills but was pulled by Senator Manchin from the schedule just before the hearing date based on his absence from the hearing due to his Covid diagnosis. The draft bill is similar to earlier versions of the NWAA and would implement a number of the recommendation of the 2012 Blue Ribbon Commission on America's Nuclear Future report. Senator Manchin is expected to introduce his bill this session.

On February 14<sup>th</sup>, Nevada Sen. Catherine Cortez Masto and Rep. Dina Titus introduced legislation (the Nuclear Waste Informed Consent Act) in the Senate and House which would ensure that state, tribal, and local officials will play a key role in decisions regarding siting a deep geological repository for nuclear waste.

## Congressman Courtney CY Site Visit and Stakeholder Meeting and April 27<sup>th</sup> Letter

Congressman Joe Courtney invited DOE Assistant Secretary for Nuclear Energy Dr. Kathryn Huff, DOE Acting Deputy Secretary for the Office of Spent Fuel and Waste Disposition & Office of Integrated Waste Management Dr. Kim Petry, and other state/local officials to take a tour on December 20<sup>th</sup> of Connecticut Yankee that was led by Wayne Norton and Rob Desmarais. Following the tour, Congressman Courtney, Dr. Huff and Dr. Petry held a roundtable discussion on "Consent Based Siting of Spent Nuclear Fuel: Policies, Programs, and Progress" in Waterford with state/local stakeholders that was covered by several news media outlets.

The Congressman sent a letter on April 27, 2023 to Connecticut elected officials regarding the Administration's recent actions on its consent-based siting process to find a nuclear waste storage solution - which Ayanti Grant also distributed by email. **Working Group on Spent Fuel Policy Principles** 

In mid-February, the Chair of the San Onofre Nuclear Generating Station Community Engagement Panel (Dr. David Victor) invited a group of over two dozen people to participate in an effort to bring together front-line communities and interest groups from across the country to develop a set of policy principles aimed at overcoming the long standing impasse on the spent nuclear fuel issue. The intent is to finalize the policy principles and use them as the basis for outreach to members of Congress. The over two dozen participants included Terry Concannon, Peter Strickland and Bob Capstick. The group met virtually once in March and then again in April to discuss a summary document developed by Dr. Victor of the top-level points and key policy principles which was not intended as a consensus document or a final report. The policy principles are not as yet finalized.

## Nuclear Regulatory Commission

## ISFSI Security Requirements Rulemaking

The NRC staff's ISFSI Security Options Paper was made publicly available November 30<sup>th</sup> and that the staff continues to recommend discontinuing the ISFSI Security Rulemaking finding that "the existing security requirements for ISFSIs, together with the additional requirements in the post-9/11 security orders, provide reasonable assurance of adequate protection of public health and safety regardless of the ISFSI license type or location." There is no timetable for Commission action on this paper as yet. The staff identified 3 other options and an alternative view but does not recommend them.

## <u>NRC Enhanced Weapons, Firearms Background Checks, and Security Event</u> <u>Notifications Final Rule</u>

The final rule was surprisingly issued on March 14th and applies to several classes of facilities including ISFSIs as well as activities involving the transportation of radioactive materials. Several associated Regulatory Guides were also issued. The effective date for the final rule was April 13, 2023; however, compliance is not required until January 8, 2024. The Yankees are assessing the potential impacts to the sites.

# NRC Proposed Enhanced Security Requirements for Special Nuclear Material Rulemaking

There have been several NRC public meetings held this year regarding this rulemaking in response to the NRC Commissioners directing the staff to provide them with a notation vote paper with a full range of rulemaking options. The rule would also impact ISFSI sites and the staff plans on sending their options paper to the Commissioners this fall.

# Decommissioning Rulemaking

The NRC staff expects to provide the final rule to the Commission in October 2023 with the Agency expecting to publish it in 2024.

# Private Consolidated Interim Storage Facility Status

# TX and NM CIS Facility Litigation

In the Texas Interim Storage Partners CIS facility site case before the DC Court of Appeals brought by the litigants that were unsuccessful intervenors in the NRC licensing process - the Court issued a judgement on January 25th dismissing the petitions and upholding the license granted by the NRC.

In the litigation against the NRC's granting of a license to Interim Storage Partners in Texas in the 10<sup>th</sup> Circuit Court of Appeals - the Court denied New Mexico's legal challenge on February 11<sup>th</sup> citing a lack of jurisdiction.

A decision is pending in the case brought by the Texas Attorney General before the 5th Circuit Court of Appeals.

Intervenors in the Holtec CIS application also brought challenges in the DC Circuit Court of Appeals and those cases are being held in abeyance pending final action by the NRC on the Holtec CIS application.

## New Mexico CIS NRC License Review

On March 20, 2023 NRC notified Holtec that due to resource constraints the staff will not be able to issue its final licensing decision by its previously estimated date of the end of March 2023. The staff now estimates that it will issue its final licensing decision and final safety evaluation report on or before the end of May 2023.

The New Mexico Legislature passed and the Governor signed into law on March 17<sup>th</sup> a bill that bans the storage or disposal of spent nuclear fuel and/or high-level radioactive waste in New Mexico - unless the state has consented to the creation of the disposal facility. Holtec has said it plans to challenge the state law in court.

Also in March, New Mexico Gov Luhan Grisham sent a letter to NRC Chair Hanson asking the NRC to suspend its consideration of Holtec's license application due to the State of New Mexico's opposition.

# DOE Spent Fuel Lawsuit Status Update

## Phase V DOE Litigation

The Phase V DOE litigation cases were filed by the 3 Yankee Companies in the U.S. Court of Federal Claims on March 25, 2021 seeking recovery of monetary damages resulting from the federal government's ongoing failure to fulfill its contractual obligations to remove the SNF/GTCC waste from the three Yankee sites for the years 2017-2020. Judge Stephen Schwartz scheduled the discovery/deposition phase to run until the end of July 2022 and set a trial date of July 25, 2023. The Phase V damage claims for CY are approximately \$54 million.

The cases originally assigned to Judge Schwartz were reassigned on February 28, 2022 to Judge Carolyn Lerner. It is our understanding that the reason for the consolidated cases to be reassigned to a new judge was to allow the Court of Federal Claims to even out caseloads among the existing judges.

In May 2022 the federal government asked Judge Lerner for a six-month extension to all schedule dates, including the July 2023 trial date. The federal government said they needed more time and that the Yankees answers to their questions weren't fulsome enough. The 3 Yankees opposed the government's motion as unwarranted and asked Judge Lerner to allow the 3 Yankees to add the 2021 damages to the case. During a status call in early June, Judge Lerner gave both parties part of what they asked for granting the government's motion to extend all pre-trial dates by six months, but she kept the existing trial date. Judge Lerner also granted the Yankees leave to add the 2021 damages to the case, which has been done, and she required the government to address these additional claims within the amended time frame. With the addition of 2021 the Phase V damages are approximately \$150 million.

On November 8, 2022, the 3 Yankee Companies learned that the consolidated Phase V case has been transferred from Judge Lerner to Judge Thompson M. Dietz. Just as before with Judge Lerner, no reason was given for the transfer.

As a result of previous schedule extensions and the government's position that two weeks will be needed to try all the issues, Judge Thompson has issued an order scheduling the trial from October 16-27, 2023.